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Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 AF-08 ARA-06 EA-07 NEA-10 FEA-01 AID-05

CEA-01 CIAE-00 COME-00 EB-07 FRB-03 INR-07 IO-13

NSAE-00 OPIC-03 SP-02 TRSE-00 CIEP-01 LAB-04 SIL-01

AGRE-00 OMB-01 ERDA-05 DODE-00 FPC-01 H-02 INT-05

L-03 NSC-05 PM-04 SAM-01 OES-06 SS-15 STR-04 ACDA-07

PA-01 PRS-01 USIE-00 SSO-00 NSCE-00 INRE-00 /153 W
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O 252113Z OCT 76
FM USMISSION OECD PARIS
TO SECSTATE WASH DC IMMEDIATE 3934

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E.O. 11652: N/A
TAGS: OECD, CIEC, EGEN, ENRG
SUBJECT: IEA: SUMMARY OF STATEMENT BY CHAIRMAN OF
GOVERNING BOARD CONCERNING THE BOARD'S
DISCUSSION OF LONG-TERM COOPERATION PROGRAMME

REF: SHINN/RAICHT TELCON

1. FOLLOWING IS PARTIAL TEXT OF GB(76)38 REFERRED TO
REFTELCON.

BEGIN TEXT

STATEMENT BY THE CHAIRMAN, AMBASSADOR DAVIGNON

THE GOVERNING BOARD'S DISCUSSION UP TO THIS POINT
AND DR. LANTZKE'S STATEMENT SHOW WHAT IS AT STAKE IN
THE ISSUE BEFORE US. THERE ARE NO FUNDAMENTALLY
DIVERGENT VIEWS AMONG US. WE ALL KNOW THAT WE MUST
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REACT AFFIRMATIVELY TO THE LTEA.

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THERE ARE VERY SUBTLE RELATIONS BETWEEN AN INTERNATIONAL BODY LIKE OURS AND GOVERNMENTS AND PARLIAMENTS. TO MAINTAIN THOSE RELATIONS WE MUST AVOID THE TWO PITFALLS OF DECIDING: (1) THAT WE AS AN INTERNATIONAL BODY CAN CARRY OUT NATIONAL POLICIES, OR (2) THAT BECAUSE WE CANNOT REALLY DO (1) WE ARE MERE TECHNICIANS WHO DEBATE GRAVELY AMONG OURSELVES AND REPORT BACK TO GOVERNMENTS. BOTH (1) AND (2) PRESENT SERIOUS PITFALLS WHICH WE MUST AVOID.

IF WE TRY TO DO TOO MUCH WE WILL END UP DOING NOTHING, AND IF WE ENLARGE OUR DIFFICULTIES WE WILL DO NOTHING EITHER. SO WE MUST UNDERSTAND THE SUBTLETIES AND NOT VIEW THE STATEMENTS WHICH WE HAVE HEARD TODAY AS REPRESENTING FINAL VIEWS. AGAIN WE WILL TRY, LIKE THE MAN CROSSING NIAGARA ON A THIN ROPE, TO TAKE ACCOUNT OF THE SUBTLETIES INVOLVED IN THE ACTION WE TAKE.

THERE HAS BEEN MUCH DISCUSSION OF NATIONAL VERSUS GROUP TARGETS, QUANTITATIVE QUESTIONS AND SO FORTH. THE EEC DELEGATE IS RIGHT THAT A DEGREE OF EVALUATION HAS TO BE MADE, AND ONLY RARELY DO THE FINAL RESULTS CORRESPOND TO THE EXPECTATION AT THE TIME OF AN EARLIER EVALUATION. THIS IS AS TRUE FOR US AS IN OTHER GOVERNMENTAL MATTERS, AS FOR EXAMPLE WHEN A GOVERNMENT TAXES USELESS BUILDINGS TO ACHIEVE A CERTAIN RESULT, ONE CAN NEVER TELL WHAT THE FINAL REACTION OF THE PUBLIC WILL BE. THERE IS GUESSWORK INVOLVED IN THIS.

ACTION BY GOVERNMENTS IN OUR FIELD WILL BE KEN BY VIRTUE OF THEIR ECONOMICAL ENERGY JUDGMENTSND IF WE FIND THAT THE OUTCOME OF GOVERNMENTAL DECISIONS DOES NOT MEET THE NEEDS OF IEA COUNTRIES, THEN WE MUST PLAN TO TAKE MEASURES WHICH WILL VARY FROM COUNTRY TO COUNTRY. ALTHOUGH THE EVALUATION OF GOVERNMENT MEASURES IS ALWAYS A DIFFICULT EXERCISE, SUCH EVALUATION AND THE DEVELOPMENT OF YARDSTICKS ARE LIMITED OFFICIAL USE

UNAVOIDABLE. THE YARDSTICKS WOULD CORRESPOND ONLY TO DEGREES OF MEASURES TAKEN, IN THE LIGHT OF THE DEGREES OF CONSEQUENCES WHICH COULD BE FORESEEN IN THE ABSENCE OF MEASURES. SINCE EVERYONE WITHOUT A COOPERATIVE EVALUATION FEELS THAT THE BURDEN OUGHT TO FALL ON THE OTHER PERSON, WE NEED COOPERATIVE EFFORTS TO ACHIEVE THE DESIRED RESULTS FOR ALL IEA COUNTRIES.

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AS FOR PROCEDURES, WE HAVE TALKED ABOUT A TENTATIVE TIMETABLE. WE WOULD ASK THE SLT TO MEET TO PINPOINT THE ISSUES FOR OUR DISCUSSION NEXT TIME. WHAT IS REQUIRED IS A RESPONSE WHICH IS CREDIBLE BOTH TO OPEC AND TO PUBLIC OPINION. WE ARE NOT, OF COURSE, SEEKING AN IMMEDIATE IMPACT IN 1977, FOR NOTHING WE DO NOW WILL CHANGE THE SITUATION IN 1977. OUR TIMESCALE IS A LONGER ONE. THERE WILL BE REACTIONS TO A PRICE INCREASE. IT IS CERTAIN THAT IF NO POLICY MEASURES

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ARE ADOPTED AT THE POLITICAL LEVEL, THE IEA WILL NOT HAVE DONE ITS JOB, SO OUR PROCEDURES ARE ESSENTL. THE ASSESSMENTS AND EVALUATIONS MUST BE DONET THE POLITICAL LEVEL.

WE HAVE RIGHTLY BEEN DEALING WITH A FORTIGHT

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PAPER. HAD WE SEEN A SUBTLE ONE, WE WOULD AGREE "EN PRINCIPE" AND MAKE LITTLE PROGRESS. WE SHOULD TAKE PAINS TO AVOID SUGGESTING IN ANY WAY THAT GOVERN-MENTSRE UNDER THE DIRECTION OF OFFICIALS. IN REVIEWING THESE AND THE OTHER QUESTIONS MENTIONED ABOVE, WERE BEGINNING TO SEE, IN RELATION TO THE PAPER, WHAT IS REALLY IMPORTANT. THE SLT SHOULD WORK ON THE BASIS OF THE DOCUMENT AS IF IT WERE "BLE OF CONTENTS" ON THESE QUESTIONS. FOR OUR NOVEMBER MEETING WE DO NOT REALLY NEED A LONG PAPER; WE NEED AN IDENTIFICATION OF THE ISSUES WHICH WILL REQUIRE
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POLITICAL DECISIONS.

WE SHOULD PROCEED FROM THE REASONING ON WHICH WE CAN AGREE AND ESTABLISH THE "FOURCHETTE" WE CANNOT ACCEPT, FOR SUPPLY AS WELL AS DEMAND REASONS. WE MUST AVOID BUILDING OUR EXPECTATION OF FUTURE ECONOMIC GROWTH ON THE BASIS OF FUTURE SUPPLY ASSESSMENTS WHICH MAY TURN OUT TO BE UNREALISTIC UNLESS SOUND COOPERATIVE PROCEDURES, AS OUTLINED ABOVE, ARE ADOPTED WITHIN THE AGENCY.

SO THE SLT WILL PREPARE A SHORT NON-TECHNICAL PAPER DEALING WITH THESE QUESTIONS. THE PAPER SHOULD DEAL WITH PROCEDURES TO BE ADOPTED AND THE WORK TO BE CARRIED OUT ON THE NATIONAL LEVEL. THE PAPER SHOULD ALSO PROVIDE FOR A REVIEW AND FOLLOW-UP PROCEDURE.

WE WILL THUS PROCEED ONE STEP AT A TIME; WE SHOULD NOT TRY TO DO EVERYTHING OR TRY TO DO NOTHING.

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